

Government of the Virgin Islands Retirement System

Actuarial Valuation and Review as of
October 1, 2014





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August 24, 2015

*Board of Trustees
Government of the Virgin Islands Retirement System
GERS Complex
St. Thomas, Virgin Islands, 00802*

Dear Board Members:

We are pleased to submit this Actuarial Valuation and Review as of October 1, 2014. It summarizes the actuarial data used in the valuation, establishes the funding requirements for fiscal year ending September 30, 2015 and later years and analyzes the preceding year's experience.

This report was prepared in accordance with generally accepted actuarial principles and practices at the request of the Board to assist in administering the Retirement System. The census information and financial information on which our calculations were based was prepared by the staff of the Government Employees Retirement System (GERS) under the supervision of Mr. Austin L. Nibbs, CPA. That assistance is gratefully acknowledged.

The measurements shown in this actuarial valuation may not be applicable for other purposes. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period); and changes in plan provisions or applicable law.

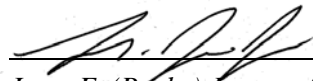
The actuarial calculations were directed under our supervision. We are members of the American Academy of Actuaries and we meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein.

We look forward to reviewing this report at your next meeting and to answering any questions.

Sincerely,

Segal Consulting, a Member of The Segal Group, Inc.

By:



*Leon F. (Rocky) Joyner, ASA, FCA, MAAA, EA
Vice President and Actuary*



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Senior Vice President and Actuary*

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SECTION 1: Valuation Summary for the Government of the Virgin Islands Retirement System

Purpose

This report has been prepared by Segal Consulting to present a valuation of the Government of the Virgin Islands Retirement System as of October 1, 2014. The valuation was performed to determine whether the assets and contributions are sufficient to provide the prescribed benefits. The contribution requirements presented in this report are based on:

- The benefit provisions of the Pension Plan, as administered by the Board as of October 1, 2014;
- The characteristics of covered active members, inactive vested members, and retired members and beneficiaries as of October 1, 2014, provided by the GERS;
- The assets of the Plan as of September 30, 2014, provided by the Fund Auditor;
- Economic assumptions regarding future salary increases and investment earnings; and
- Other actuarial assumptions, regarding employee terminations, retirement, death, etc.

Significant Issues in Valuation Year

The following key findings were the result of this actuarial valuation:

1. The data collection process has improved significantly compared to prior years. However, efforts to continue improving the quality of the data being provided for valuation purposes must be maintained in order to make sure that the underlying basis of the actuarial assumptions and the resulting projections shown in this valuation and subsequent presentations are developed with the utmost quality. Segal is available to provide assistance to the GERS in continuing to improve the quality of the data. For purposes of this valuation, we have made the following adjustments to the data in order to reflect the potential exposure of the Fund with regards to data issues.
 - Active participants with missing salary information were assumed to have the same salary as reported in the 2013 active data. If salary information was still unknown, participants were excluded from the valuation.
 - Service information for inactive vested participants was determined based on date of hire and termination if available. If not available, inactive vested participants were assumed to have ten years of service as of the valuation date. Vested benefit amounts were estimated based on participants' salary and assumed service.
 - For retirees where no employee contribution information is provided, we assumed that the contributions would guarantee benefit payments for 4 years.

SECTION 1: Valuation Summary for the Government of the Virgin Islands Retirement System

In addition, the following issues related to the data were identified:

- There was a significant number of new retirees this year who were previously unreported in prior valuations.
 - The number of deaths reported this year were significantly less than what was expected for the year and reported in prior valuations.
 - These issues resulted in actuarial losses for the System and are the primary reason for the overall loss during the year ended September 30, 2014.
 - We recommend that the Board consider an experience review study that evaluates the actuarial assumptions relative to actual experience over an extended period of time. Segal includes a high level assumptions review with each valuation but the recommended best practice is to perform an extensive study every five to seven years.
2. There was an overall actuarial loss during the year ended September 30, 2014. The loss was a combination of an actuarial investment loss, a net loss due to demographic experience that was different than expected and a loss due to inclusion of previously unreported pensioners.
 3. This valuation reflects the increase in the employer contribution rate from 17.5% to 20.5% of payroll effective January 1, 2015 and the increases in the employee contribution rates of 1% per year over the next three years starting January 1, 2015.
 4. The total actuarially determined contribution increased from \$220.9 million for the year beginning October 1, 2013 to \$232.7 million for the year beginning October 1, 2014. This increase is mainly due to the continuing shortfall in the actual contributions relative to the actuarially determined contributions and the experience loss incurred over the past year. Projected contributions for the year beginning October 1, 2014 amount to \$102.9 million, resulting in a shortfall of \$129.9 million.
 5. The Plan has a funded percentage of 36.9% as of October 1, 2014 as compared to 40.2% as of October 1, 2013. This decrease is also a result of actual contributions less than the actuarially determined contribution and the actuarial experience loss.
 6. The actuarial valuation report as of October 1, 2014 is based on draft financial information provided as of that date. Changes in the value of assets subsequent to that date are not reflected. Unfavorable asset experience will increase the actuarial cost of the Plan, while favorable experience will decrease the actuarial cost of the Plan. Based on all assumptions being exactly met, including the 7.5% investment return assumption, a level active population and a total payroll of \$355.6 million assumed to increase 2.5% per year, the plan is projected to be insolvent by the year ending September 30, 2025. This is the same as what was reported in the last valuation. The increases in the employer and employee contribution rates effective January 1, 2015 were offset by the actuarial experience loss due to previously unreported pensioners.

SECTION 1: Valuation Summary for the Government of the Virgin Islands Retirement System

Summary of Key Valuation Results

| | 2014 | % of Pay | 2013 | % of Pay |
|--|-----------------|-----------------|-----------------|-----------------|
| Contributions for fiscal year beginning October 1: | | | | |
| Actuarially determined contribution | \$232,709,497 | 65.44% | \$220,878,254 | 59.68% |
| Expected contributions: | | | | |
| Employer | 70,231,718 | 19.75% | 64,773,076 | 17.50% |
| Employee | 32,619,706 | 9.17% | 31,163,003 | 8.42% |
| Shortfall | \$129,858,073 | 36.52% | \$124,942,175 | 33.76% |
| Funding elements for plan year beginning October 1: | | | | |
| Normal cost, including administrative expenses | \$52,619,530 | | \$52,684,229 | |
| Market value of assets | 1,152,791,325 | | 1,252,509,113 | |
| Actuarial value of assets | 1,154,728,837 | | 1,237,213,473 | |
| Actuarial accrued liability | 3,128,348,875 | | 3,080,464,945 | |
| Unfunded actuarial accrued liability | 1,973,620,038 | | 1,843,251,472 | |
| Funded ratio | 36.91% | | 40.16% | |
| Projected insolvency in plan year ending September 30, | 2025 | | 2025 | |
| Demographic data for plan year beginning October 1: | | | | |
| Number of retired members and beneficiaries | 8,465 | | 8,024 | |
| Number of active members | 9,227 | | 9,393 | |
| Projected covered payroll | \$355,603,633 | | \$370,131,865 | |
| Projected average payroll | \$38,539 | | \$39,405 | |
| GASB 67 information as of September 30: | | | | |
| Total pension liability | \$4,228,909,387 | | \$3,982,566,780 | |
| Plan fiduciary net position | 1,152,791,375 | | 1,252,509,113 | |
| Net pension liability | 3,076,118,012 | | 2,730,057,667 | |
| Plan fiduciary net position as a percentage of the total pension liability | 27.26% | | 31.45% | |

SECTION 1: Valuation Summary for the Government of the Virgin Islands Retirement System

Important Information About Actuarial Valuations

An actuarial valuation is a budgeting tool with respect to the financing of future projected obligations of a pension plan. It is an estimated forecast – the actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.

In order to prepare a valuation, Segal Consulting (“Segal”) relies on a number of input items. These include:

- **Plan of benefits** Plan provisions define the rules that will be used to determine benefit payments, and those rules, or the interpretation of them, may change over time. Even where they appear precise, outside factors may change how they operate. It is important to keep Segal informed with respect to plan provisions and administrative procedures, and to review the plan summary included in our report to confirm that Segal has correctly interpreted the plan of benefits.
- **Participant data** An actuarial valuation for a plan is based on data provided to the actuary by the System. Segal does not audit such data for completeness or accuracy, other than reviewing it for obvious inconsistencies compared to prior data and other information that appears unreasonable. It is important for Segal to receive the best possible data and to be informed about any known incomplete or inaccurate data.
- **Assets** The valuation is based on the market value of assets as of the valuation date, as provided by the Fund Auditor. The System uses an “actuarial value of assets” that differs from market value to gradually reflect year-to-year changes in the market value of assets in determining the contribution requirements.
- **Actuarial assumptions** In preparing an actuarial valuation, Segal projects the benefits to be paid to existing plan participants for the rest of their lives and the lives of their beneficiaries. This projection requires actuarial assumptions as to the probability of death, disability, withdrawal, and retirement of each participant for each year. In addition, the benefits projected to be paid for each of those events in each future year reflect actuarial assumptions as to salary increases and cost-of-living adjustments. The projected benefits are then discounted to a present value, based on the assumed rate of return that is expected to be achieved on the plan’s assets. There is a reasonable range for each assumption used in the projection and the results may vary materially based on which assumptions are selected. It is important for any user of an actuarial valuation to understand this concept. Actuarial assumptions are periodically reviewed to ensure that future valuations reflect emerging plan experience. While future changes in actuarial assumptions may have a significant impact on the reported results, that does not mean that the previous assumptions were unreasonable.

SECTION 1: Valuation Summary for the Government of the Virgin Islands Retirement System

The user of Segal's actuarial valuation (or other actuarial calculations) should keep the following in mind:

- The actuarial valuation is prepared at the request of the Government of the Virgin Islands Retirement System. Segal is not responsible for the use or misuse of its report, particularly by any other party.
- An actuarial valuation is a measurement of the plan's assets and liabilities at a specific date. Accordingly, except where otherwise noted, Segal did not perform an analysis of the potential range of future financial measures. The actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.
- If GERS is aware of any event or trend that was not considered in this valuation that may materially change the results of the valuation, Segal should be advised, so that we can evaluate it.
- Segal does not provide investment, legal, accounting, or tax advice. Segal's valuation is based on our understanding of applicable guidance in these areas and of the plan's provisions, but they may be subject to alternative interpretations. The Board of Trustees should look to their other advisors for expertise in these areas.

As Segal Consulting has no discretionary authority with respect to the management or assets of the Plan, it is not a fiduciary in its capacity as actuaries and consultants with respect to the Plan.

SECTION 2: Valuation Results for the Government of the Virgin Islands Retirement System

A. MEMBER DATA

The Actuarial Valuation and Review considers the number and demographic characteristics of covered members, including active members, retired members and beneficiaries. This section presents a summary of significant statistical data on these member groups.

The significant decline in the ratio of actives to retirees over the last 20 years indicates a smaller contribution base supporting the payment of benefits and expenses.

In addition, there are inactive members with a right to deferred vested pensions that are not shown in the chart below. For purposes of our valuation, the potential liabilities for such inactive members were estimated and reflected in the valuation.

More detailed information for this valuation year and the preceding valuation can be found in Section 3, Exhibits A, and B.

A historical perspective of how the member population has changed over the past twenty valuations can be seen in this chart.

CHART 1
Member Population: 1994 – 2014

| Year Ended September 30 | Active Members | Retired Members and Beneficiaries | Ratio of Actives to Retirees |
|--------------------------------|-----------------------|--|-------------------------------------|
| 1994 | 12,116 | 3,751 | 3.2 |
| 1995 | 11,493 | 4,438 | 2.6 |
| 1997 | 11,572 | 4,682 | 2.5 |
| 1999 | 10,763 | 6,212 | 1.7 |
| 2001 | 9,303 | 5,581 | 1.7 |
| 2003 | 10,037 | 6,093 | 1.6 |
| 2006 | 10,739 | 7,282 | 1.5 |
| 2011 | 10,376 | 7,592 | 1.4 |
| 2013 | 9,393 | 8,024 | 1.2 |
| 2014 | 9,227 | 8,465 | 1.1 |

SECTION 2: Valuation Results for the Government of the Virgin Islands Retirement System

Active Members

Plan costs are affected by the age, years of credited service and payroll of active members. In this year's valuation, there were 9,227 active members with an average age of 46.2, average years of credited service of 14.4 years and average payroll of \$38,539. The 9,393 active members in the prior valuation had an average age of 46.3, average service of 14.6 years and average payroll of \$39,405.

These graphs show a distribution of active members by age and by years of credited service.

CHART 2

Distribution of Active Members by Age as of September 30, 2014

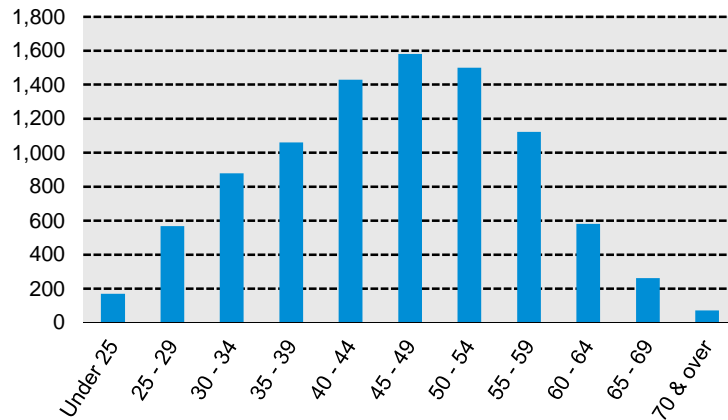
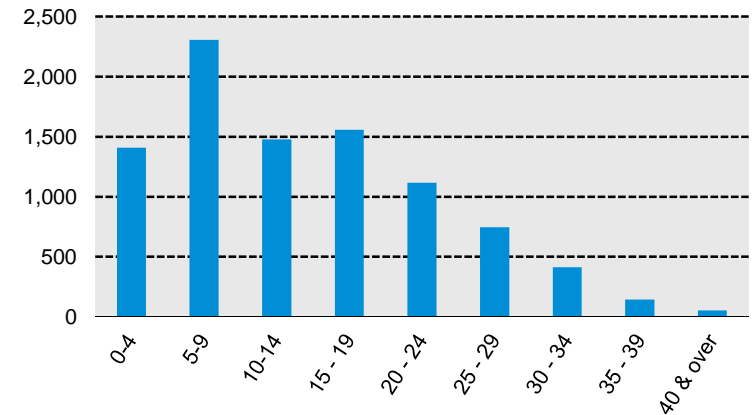


CHART 3

Distribution of Active Members by Years of Credited Service as of September 30, 2014



SECTION 2: Valuation Results for the Government of the Virgin Islands Retirement System

Retired Members and Beneficiaries

As of September 30, 2014, 8,293 retired members and 172 beneficiaries were receiving total semi-monthly benefits of \$9,883,025. For comparison, in the previous valuation, there were 7,845 retired members and 179 beneficiaries receiving semi-monthly benefits of \$9,287,519.

These graphs show a distribution of the current retired members based on their semi-monthly amount and age, by type of pension.

CHART 4
Distribution of Retired Members by Type and by Semi-Monthly Amount as of September 30, 2014

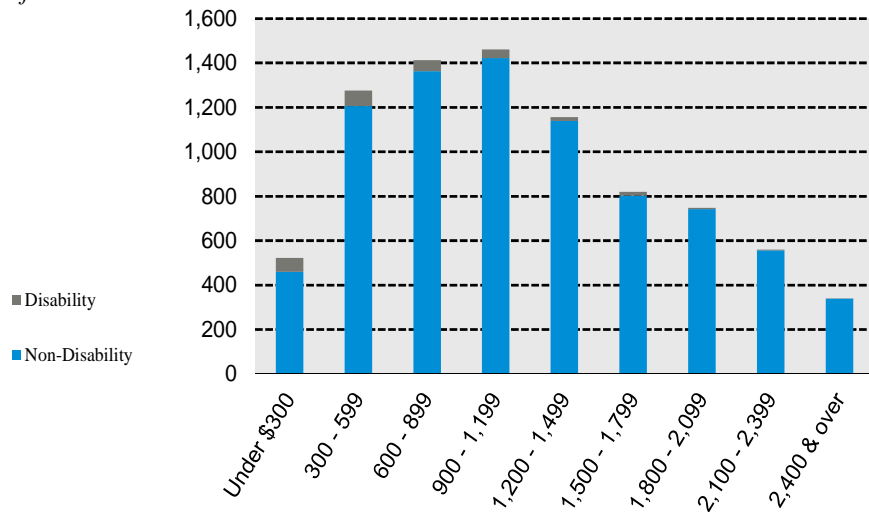
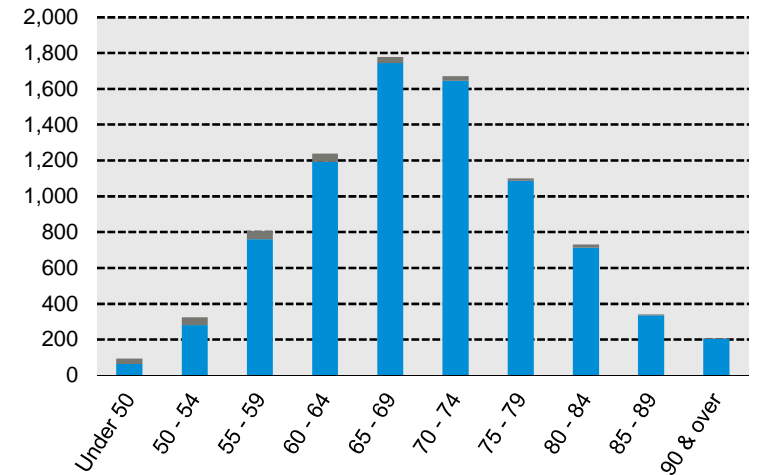


CHART 5
Distribution of Retired Members by Type and by Age as of September 30, 2014



SECTION 2: Valuation Results for the Government of the Virgin Islands Retirement System

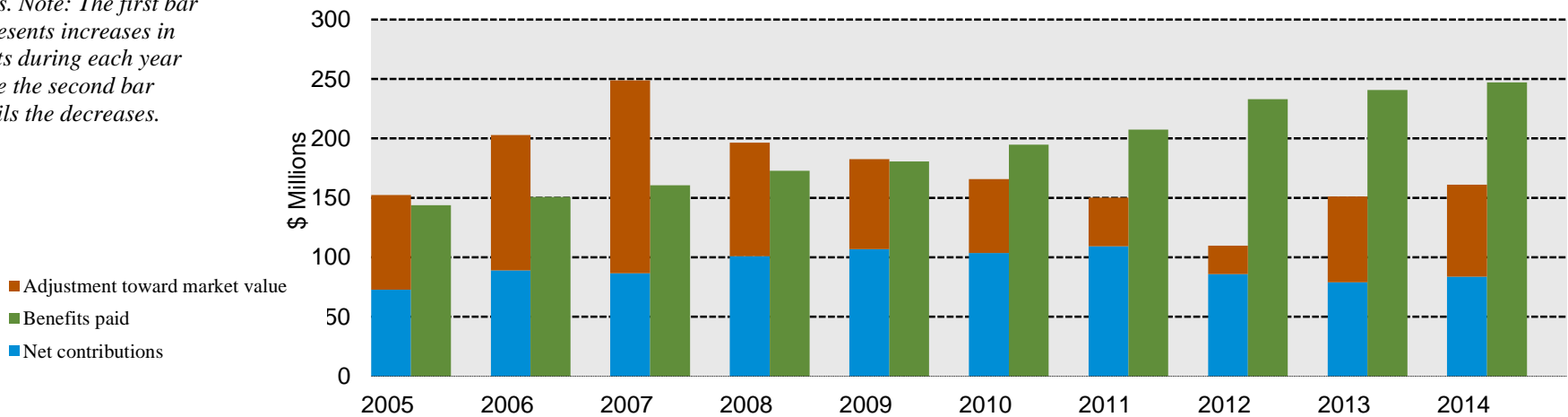
B. FINANCIAL INFORMATION

Retirement plan funding anticipates that, over the long term, both contributions (less administrative expenses) and net investment earnings (less investment fees) will be needed to cover benefit payments.

Retirement plan assets change as a result of the net impact of these income and expense components. Additional financial information, including a summary of these transactions for the valuation year, is presented in Section 3, Exhibits C, D and E.

The chart depicts the components of changes in the actuarial value of assets over the last ten years. Note: The first bar represents increases in assets during each year while the second bar details the decreases.

CHART 6
Comparison of Increases and Decreases in the Actuarial Value of Assets for Years Ended September 30, 2005 – 2014



SECTION 2: Valuation Results for the Government of the Virgin Islands Retirement System

It is desirable to have level and predictable plan costs from one year to the next. For this reason, the Board has approved an asset valuation method that gradually adjusts to market value. Under this valuation method, the full value of market fluctuations is not recognized in a single year and, as a result, the asset value and the plan costs are more stable.

The amount of the adjustment to recognize market value is treated as income, which may be positive or negative. Realized and unrealized gains and losses are treated equally and, therefore, the sale of assets has no immediate effect on the actuarial value.

The chart shows the determination of the actuarial value of assets as of the valuation date.

CHART 7

Determination of Actuarial Value of Assets for Year Ended September 30, 2014

| | | | |
|--|------------------------------|----------------------------------|------------------------|
| 1. Market value of assets, September 30, 2014 | | | \$1,154,312,972* |
| 2. Calculation of unrecognized return | Original <u>Amount **</u> | Unrecognized <u>Return***</u> | |
| (a) Year ended September 30, 2014 | -\$25,327,513 | -\$20,262,010 | |
| (b) Year ended September 30, 2013 | 18,086,329 | 10,851,797 | |
| (c) Year ended September 30, 2012 | 70,822,106 | 28,328,842 | |
| (d) Year ended September 30, 2011 | -96,672,474 | -19,334,494 | |
| (e) Year ended September 30, 2010 | -14,988,487 | <u>0</u> | |
| (f) Total unrecognized return | | | -415,865 |
| 3. Preliminary actuarial value: (1) - (2f) | | | 1,154,728,837 |
| 4. Adjustment to be within 20% corridor | | | 0 |
| 5. Final actuarial value of assets as of September 30, 2014: (3) + (4) | | | <u>\$1,154,728,837</u> |
| 6. Actuarial value as a percentage of market value: (5) ÷ (1) | | | 100.0% |
| 7. Amount deferred for future recognition: (1) - (5) | | | -\$415,865 |

* Based on draft financial statement received on June 5, 2015

** Total return on market value basis minus expected return on actuarial basis

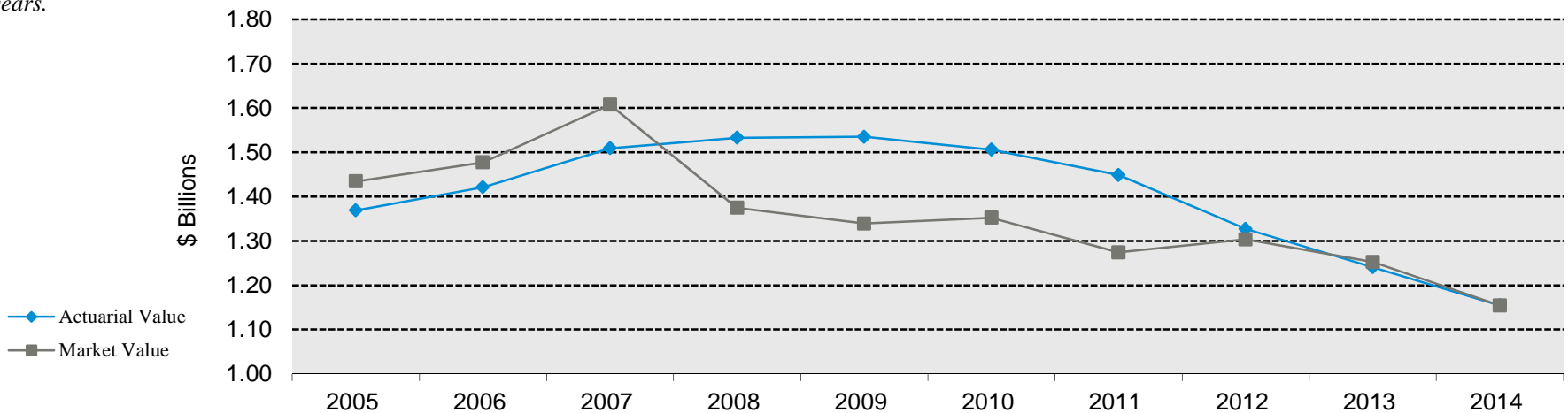
*** Recognition at 20% per year over five years

SECTION 2: Valuation Results for the Government of the Virgin Islands Retirement System

Both the actuarial value and market value of assets are representations of the Retirement System's financial status. As investment gains and losses are gradually taken into account, the actuarial value of assets tracks the market value of assets. The actuarial asset value is significant because the Retirement System's liabilities are compared to these assets to determine what portion, if any, remains unfunded. Amortization of the unfunded actuarial accrued liability is an important element in determining the contribution requirement.

This chart shows the change in the actuarial value of assets versus the market value over the past ten years.

CHART 8
Actuarial Value of Assets vs. Market Value of Assets as of September 30, 2005 – 2014



SECTION 2: Valuation Results for the Government of the Virgin Islands Retirement System

C. ACTUARIAL EXPERIENCE

To calculate the required contribution, assumptions are made about future events that affect the amount and timing of benefits to be paid and assets to be accumulated. Each year actual experience is measured against the assumptions. If overall experience is more favorable than anticipated (an actuarial gain), the contribution requirement will decrease from the previous year. On the other hand, the contribution requirement will increase if overall actuarial experience is less favorable than expected (an actuarial loss).

Taking account of experience gains or losses in one year without making a change in assumptions reflects the belief that the single year's experience was a short-term

development and that, over the long term, experience will return to the original assumptions. For contribution requirements to remain stable, assumptions should approximate experience.

If assumptions are changed, the contribution requirement is adjusted to take into account a change in experience anticipated for all future years.

As shown below, the total loss is \$51 million. The net experience variation from individual sources was approximately 1.6% of the expected actuarial accrued liability. A discussion of the major components of the actuarial experience is on the following pages.

This chart provides a summary of the actuarial experience during the past year.

CHART 9 Actuarial Experience for Year Ended September 30, 2014

| | |
|--|--------------------|
| 1. Net loss from investments* | -\$9,616,008 |
| 2. Net loss from administrative expenses | -1,922,230 |
| 3. Net loss from other experience | <u>-39,519,778</u> |
| 4. Net experience loss: (1) + (2) + (3) | -\$51,058,016 |

* Details in Chart 10

SECTION 2: Valuation Results for the Government of the Virgin Islands Retirement System

Investment Rate of Return

A major component of projected asset growth is the assumed rate of return. The assumed return should represent the expected long-term rate of return, based on the Retirement System's investment policy. For valuation purposes, the assumed rate of return on the actuarial value of assets is 7.50%. The actual rate of return on an actuarial basis for the plan year ending September 30, 2014 was 6.67%. Since the actual return for the year was less than the assumed return, the Retirement System experienced an actuarial loss during the year ended September 30, 2014 with regard to its investments.

This chart shows the loss due to investment experience.

CHART 10

Actuarial Value Investment Experience for Year Ended September 30, 2014

| | |
|-------------------------------------|---------------------|
| 1. Actual return | \$77,187,305 |
| 2. Average value of assets | 1,157,377,503 |
| 3. Actual rate of return: (1) ÷ (2) | 6.67% |
| 4. Assumed rate of return | 7.50% |
| 5. Expected return: (2) x (4) | \$86,803,313 |
| 6. Actuarial loss: (1) – (5) | <u>-\$9,616,008</u> |

SECTION 2: Valuation Results for the Government of the Virgin Islands Retirement System

Because actuarial planning is long term, it is useful to see how the assumed investment rate of return has followed actual experience over time. The chart below shows the rate of return on an actuarial basis compared to the market value investment return for the last thirteen years, including five-year and thirteen-year averages.

Based upon this experience and future expectations, we have maintained the assumed rate of return of 7.50%.

CHART 11

Investment Return – Actuarial Value vs. Market Value: 2002 - 2014

| Year Ended September 30 | Actuarial Value Investment Return | | Market Value Investment Return | |
|----------------------------|---------------------------------------|---------|--------------------------------|---------|
| | Amount | Percent | Amount | Percent |
| 2002 | \$47,652,769 | 3.62% | -\$24,338,277 | -2.05% |
| 2003 | 65,092,552 | 4.97% | 194,663,983 | 17.55% |
| 2004 | 71,121,154 | 5.40% | 132,269,237 | 10.61% |
| 2005 | 79,765,485 | 6.02% | 155,416,276 | 11.82% |
| 2006 | 113,850,560 | 8.51% | 104,567,156 | 7.45% |
| 2007 | 162,081,911 | 11.71% | 203,822,428 | 14.15% |
| 2008 | 95,522,330 | 6.48% | -160,719,061 | -10.23% |
| 2009 | 75,674,851 | 5.06% | 38,166,899 | 2.85% |
| 2010 | 62,251,642 | 4.18% | 104,159,043 | 8.05% |
| 2011 | 40,829,900 | 2.80% | 19,891,578 | 1.53% |
| 2012 | 23,046,297 | 1.67% | 174,056,576 | 14.48% |
| 2013 | 72,583,326 | 5.83% | 111,523,919 | 9.12% |
| 2014 | <u>77,187,305</u> | 6.67% | <u>61,475,800</u> | 5.24% |
| Total | \$986,660,082 | | \$1,114,955,557 | |
| | Most recent five-year average return: | 4.10% | | 7.61% |
| | Thirteen-year average return: | 5.58% | | 6.63% |

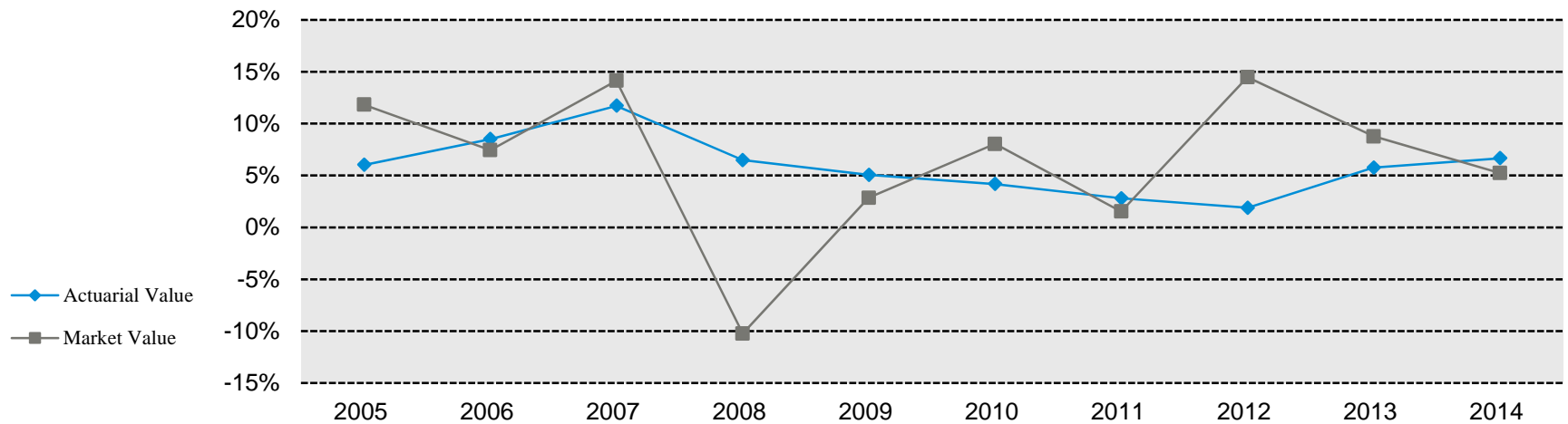
Note: Each year's yield is weighted by the average asset value in that year.

SECTION 2: Valuation Results for the Government of the Virgin Islands Retirement System

Subsection B described the actuarial asset valuation method that gradually takes into account fluctuations in the market value rate of return. The effect of this is to stabilize the actuarial rate of return, which contributes to leveling pension plan costs.

The chart illustrates how this leveling effect has actually worked over the past ten years.

CHART 12
Market and Actuarial Rates of Return for Years Ended September 30, 2005 - 2014



SECTION 2: Valuation Results for the Government of the Virgin Islands Retirement System

Administrative Expenses

Administrative expenses for the year ended September 30, 2014 totaled \$18,494,773 compared to the assumption of \$16,000,000. This resulted in a loss of \$1,922,230 for the year. For this valuation, we have maintained the assumption of \$16,000,000 but will monitor and evaluate in future years.

Other Experience

There are other differences between the expected and the actual experience that appear when the new valuation is compared with the projections from the previous valuation. These include:

- the extent of turnover among the participants,
- retirement experience (earlier or later than expected),
- mortality (more or fewer deaths than expected),
- the number of disability retirements, and
- salary increases different than assumed.

Another difference may be a significant change in the participant data or changes resulting from estimating the potential liability for current inactive vested members that might be eligible for future benefits.

The net loss from this other experience for the year ended September 30, 2014 amounted to \$39,519,778, which is approximately 1.3% of the expected actuarial accrued liability. This loss was primarily due to new pensioners who were previously unreported in the data. We are continuously monitoring the plan's experience and may revise actuarial assumptions in the future, if warranted.

SECTION 2: Valuation Results for the Government of the Virgin Islands Retirement System

D. ACTUARIALLY DETERMINED CONTRIBUTION

The actuarially determined contribution required to fund the Plan is comprised of an employer normal cost payment and a payment on the unfunded actuarial accrued liability. This total amount is then divided by the projected payroll for active members to determine the funding rate of 65.44% of payroll for the year beginning October 1, 2014 as compared to 59.68% of payroll as of October 1, 2013.

The actuarially determined contribution is based on a fixed 20-year amortization of the unfunded actuarial accrued liability as previously adopted by the Board.

The actuarially determined contribution as of October 1, 2014 is based on all of the data described in the previous sections, the actuarial assumptions described in Section 4, and the Plan provisions adopted at the time of preparation of the Actuarial Valuation. They include all changes affecting future costs, actuarial gains and losses and changes in the actuarial assumptions. This includes the 3% increase in the employer contribution rate from 17.5% to 20.5% and the 1% increase in the employee contribution rates both effective January 1, 2015.

The chart compares this valuation's actuarially determined contribution with the prior valuation.

CHART 13
Actuarially Determined Contribution

| | Year Beginning October 1 | | | |
|--|--------------------------|---------------|----------------------|---------------|
| | 2014 | | 2013 | |
| | Amount | % of Payroll | Amount | % of Payroll |
| 1. Total normal cost | \$36,619,530 | 10.30% | \$36,684,229 | 9.91% |
| 2. Administrative expenses | <u>16,000,000</u> | <u>4.50%</u> | <u>16,000,000</u> | <u>4.32%</u> |
| 3. Employer normal cost: (1) + (2) | 52,619,530 | 14.80% | \$52,684,229 | 14.23% |
| 4. Actuarial accrued liability | 3,128,348,875 | | 3,080,464,945 | |
| 5. Actuarial value of assets | <u>1,154,728,837</u> | | <u>1,237,213,473</u> | |
| 6. Unfunded actuarial accrued liability: (4) – (5) | 1,973,620,038 | | \$1,843,251,472 | |
| 7. Payment on unfunded actuarial accrued liability | 180,089,967 | 50.64% | 168,194,025 | 45.44% |
| 8. Actuarially determined contribution*: (3) + (7) | <u>\$232,709,497</u> | <u>65.44%</u> | <u>\$220,878,254</u> | <u>59.68%</u> |
| 9. Projected employer contributions | 70,231,718 | 19.75% | \$64,773,076 | 17.50% |
| 10. Projected members contributions | <u>32,619,706</u> | <u>9.17%</u> | <u>31,163,003</u> | <u>8.42%</u> |
| 11. Total expected contributions (9) + (10) | \$102,851,424 | 28.92% | \$95,936,079 | 25.92% |
| 12. Shortfall (8) – (11) | <u>\$129,858,073</u> | <u>36.52%</u> | <u>\$124,942,175</u> | <u>33.76%</u> |
| 13. Projected payroll | \$355,603,633 | | \$370,131,865 | |

*The actuarially determined contributions are based on payment at the beginning of the year.

SECTION 2: Valuation Results for the Government of the Virgin Islands Retirement System

Reconciliation of the Actuarially Determined Contribution

The chart below details the changes in the actuarially determined contribution from the prior valuation to the current year's valuation.

The chart reconciles the actuarially determined contribution from the prior valuation to the amount determined in this valuation.

CHART 14

Reconciliation of Actuarially Determined Contribution from October 1, 2013 to October 1, 2014

| | |
|---|---------------------|
| Actuarially Determined Contribution as of October 1, 2013 | \$220,878,254 |
| Effect of increase in contribution rates | \$973,266 |
| Effect of open amortization period | -4,278,067 |
| Effect of contributions less than actuarially determined contribution | 12,663,912 |
| Effect of investment loss | 898,188 |
| Effect of other gains and losses | <u>1,573,944</u> |
| Total change | <u>\$11,831,243</u> |
| Actuarially Determined Contribution as of October 1, 2014 | \$232,709,497 |

SECTION 3: Supplemental Information for the Government of the Virgin Islands Retirement System

EXHIBIT A

Table of Plan Coverage

| Category | Year Ended September 30 | | Change From Prior Year |
|-------------------------------------|--------------------------------|---------------|-------------------------------|
| | 2014 | 2013 | |
| Active members in valuation: | | | |
| Number | 9,227 | 9,393 | -1.8% |
| Average age | 46.2 | 46.3 | N/A |
| Average years of credited service | 14.4 | 14.6 | N/A |
| Projected covered payroll | \$355,603,633 | \$370,131,865 | -3.9% |
| Projected average payroll | \$38,539 | \$39,405 | -2.2% |
| Total active vested members | 5,514 | 5,706 | -3.4% |
| Retired members: | | | |
| Number in pay status | 8,293 | 7,845 | 5.7% |
| Average age | 69.6 | 69.4 | N/A |
| Average semi-monthly benefit | \$1,183 | \$1,174 | 0.8% |
| Beneficiaries in pay status: | | | |
| Number in pay status | 172 | 179 | -3.9% |
| Average age | 77.5 | 77.4 | N/A |
| Average semi-monthly benefit | \$426 | \$412 | 3.4% |

SECTION 3: Supplemental Information for the Government of the Virgin Islands Retirement System

EXHIBIT B

**Members in Active Service as of September 30, 2014
By Age, Years of Service, and Average Payroll**

| Age | Years of Service | | | | | | | | | |
|-----------|------------------|----------|----------|----------|----------|----------|----------|----------|----------|-----------|
| | Total | 0-4 | 5-9 | 10-14 | 15 - 19 | 20 - 24 | 25 - 29 | 30 - 34 | 35 - 39 | 40 & over |
| Under 25 | 170 | 159 | 11 | -- | -- | -- | -- | -- | -- | -- |
| | \$28,635 | \$28,349 | \$32,769 | -- | -- | -- | -- | -- | -- | -- |
| 25 - 29 | 568 | 329 | 235 | 4 | -- | -- | -- | -- | -- | -- |
| | 30,926 | 30,943 | 30,944 | 28,415 | -- | -- | -- | -- | -- | -- |
| 30 - 34 | 879 | 257 | 460 | 152 | 10 | -- | -- | -- | -- | -- |
| | 33,407 | 33,997 | 33,000 | 33,496 | 35,614 | -- | -- | -- | -- | -- |
| 35 - 39 | 1,061 | 166 | 377 | 336 | 170 | 12 | -- | -- | -- | -- |
| | 36,258 | 34,241 | 34,852 | 37,004 | 39,225 | 45,438 | -- | -- | -- | -- |
| 40 - 44 | 1,429 | 156 | 357 | 299 | 431 | 172 | 14 | -- | -- | -- |
| | 38,146 | 35,600 | 34,665 | 36,661 | 41,085 | 42,197 | 46,791 | -- | -- | -- |
| 45 - 49 | 1,581 | 118 | 269 | 253 | 378 | 367 | 181 | 15 | -- | -- |
| | 40,142 | 35,609 | 34,436 | 37,115 | 40,106 | 45,733 | 43,895 | 48,040 | -- | -- |
| 50 - 54 | 1,500 | 89 | 240 | 192 | 229 | 280 | 273 | 179 | 18 | -- |
| | 41,121 | 37,561 | 34,248 | 36,579 | 39,102 | 43,815 | 47,359 | 44,877 | 50,608 | -- |
| 55 - 59 | 1,122 | 89 | 179 | 120 | 179 | 181 | 171 | 137 | 61 | 5 |
| | 40,753 | 36,697 | 35,274 | 35,110 | 38,607 | 40,894 | 45,537 | 49,444 | 46,830 | 40,332 |
| 60 - 64 | 581 | 35 | 115 | 70 | 90 | 64 | 80 | 61 | 43 | 23 |
| | 43,828 | 40,931 | 35,932 | 37,396 | 42,809 | 43,626 | 47,536 | 52,512 | 55,720 | 53,668 |
| 65 - 69 | 263 | 10 | 50 | 45 | 53 | 28 | 19 | 20 | 20 | 18 |
| | 42,773 | 43,914 | 32,555 | 37,822 | 37,240 | 43,468 | 52,191 | 53,266 | 61,200 | 56,037 |
| 70 & over | 73 | 1 | 15 | 8 | 18 | 12 | 8 | 2 | 2 | 7 |
| | 44,384 | -- | 37,345 | 36,939 | 39,671 | 55,470 | 46,226 | 30,194 | 54,865 | 61,927 |
| Total | 9,227 | 1,409 | 2,308 | 1,479 | 1,558 | 1,116 | 746 | 414 | 144 | 53 |
| | \$38,539 | \$33,624 | \$33,988 | \$36,404 | \$39,985 | \$43,846 | \$46,220 | \$47,962 | \$52,065 | \$54,306 |

SECTION 3: Supplemental Information for the Government of the Virgin Islands Retirement System

EXHIBIT C

Summary Statement of Income and Expenses on an Actuarial Value Basis

| | Year Ended September 30, 2014 | Year Ended September 30, 2013 |
|---|--------------------------------------|--------------------------------------|
| Net assets at actuarial value at the beginning of the year | \$1,237,213,473 | \$1,327,038,907 |
| Contribution income: | | |
| Employer contributions | \$68,298,617 | \$64,431,322 |
| Employee contributions | 34,020,107 | 34,090,376 |
| Less administrative expenses | <u>-18,494,773</u> | <u>-19,581,770</u> |
| Net contribution income | 83,823,951 | 78,939,928 |
| Other income* | 3,573,611 | -783,854 |
| Investment income: | | |
| Interest, dividends and other income | \$30,213,073 | \$34,610,880 |
| Adjustment towards market value | 49,932,954 | 42,623,235 |
| Less investment fees | <u>-2,958,722</u> | <u>-4,650,789</u> |
| Net investment income | <u>77,187,305</u> | <u>72,583,326</u> |
| Total income available for benefits | \$164,584,867 | \$150,739,400 |
| Less benefit payments: | | |
| Benefits paid to members | -\$239,713,063 | -\$234,361,509 |
| Refunds of member contributions | <u>-7,356,440</u> | <u>-6,203,325</u> |
| Net benefit payments | -\$247,069,503 | -\$240,564,834 |
| Change in reserve for future benefits | -\$82,484,636 | -\$89,825,434 |
| Net assets at actuarial value at the end of the year | \$1,154,728,837 | \$1,237,213,473 |

* Includes adjustments due to restatement from draft financial statement.

SECTION 3: Supplemental Information for the Government of the Virgin Islands Retirement System

EXHIBIT D

Summary Statement of Income and Expenses on a Market Value Basis

| | Year Ended September 30, 2014 | Year Ended September 30, 2013 |
|--|-------------------------------|-------------------------------|
| Net assets at market value at the beginning of the year | \$1,252,509,113 | \$1,303,393,954 |
| Contribution income: | | |
| Employer contributions | \$68,298,617 | \$64,431,322 |
| Employee contributions | 34,020,107 | 34,090,376 |
| Less administrative expenses | <u>-18,867,491</u> | <u>-19,581,770</u> |
| Net contribution income | 83,451,233 | 78,939,928 |
| Other income* | 3,573,611 | -783,854 |
| Investment income: | | |
| Interest, dividends and other income | \$37,045,846 | \$34,610,880 |
| Net asset appreciation | 26,239,797 | 81,563,828 |
| Less investment and administrative fees | <u>-2,958,722</u> | <u>-4,650,789</u> |
| Net investment income | <u>60,326,921</u> | <u>111,523,919</u> |
| Total income available for benefits | \$147,351,765 | \$189,679,993 |
| Less benefit payments: | | |
| Benefits paid to members | -\$239,713,063 | -\$234,361,509 |
| Refunds of member contributions | <u>-7,356,440</u> | <u>-6,203,325</u> |
| Net benefit payments | -\$247,069,503 | -\$240,564,834 |
| Change in reserve for future benefits | -\$99,717,738 | -\$50,884,841 |
| Net assets at market value at the end of the year | \$1,152,791,375 | \$1,252,509,113 |

* Includes adjustments due to restatement from draft financial statement.

SECTION 3: Supplemental Information for the Government of the Virgin Islands Retirement System

EXHIBIT E

Summary Statement of Plan Assets

| | Year Ended September 30, 2014 | Year Ended September 30, 2013 |
|---|-------------------------------|-------------------------------|
| Cash and cash equivalents | \$51,438,732 | \$63,394,844 |
| Accounts receivable: | | |
| Due from department of finance and other agencies | \$10,618,291 | \$7,842,309 |
| Accrued interest receivable | 2,421,783 | 5,405,371 |
| Other assets | 3,046,751 | 4,655,116 |
| Foreign currency contracts | <u>239,214</u> | <u>0</u> |
| Total accounts receivable | 16,326,039 | 17,902,796 |
| Investments: | | |
| Mutual funds | \$487,821,519 | \$525,599,647 |
| Member loans | 157,111,977 | 148,069,305 |
| U.S. equities | 151,663,524 | 154,875,735 |
| Debt securities | 112,123,228 | 119,374,073 |
| Real estate | 81,118,790 | 106,740,444 |
| Limited partnerships | 53,907,600 | 57,693,182 |
| Asset backed securities | 30,970,242 | 41,622,704 |
| Other investments | <u>29,205,764</u> | <u>30,874,093</u> |
| Total investments at market value | 1,103,922,644 | 1,184,849,183 |
| Total assets | \$1,171,687,415 | \$1,266,146,823 |
| Less accounts payable: | | |
| Retirement benefits in process of payment | -\$4,021,823 | -\$4,501,849 |
| Securities purchased | -3,996,207 | -566,263 |
| Foreign currency contracts | 0 | -294,996 |
| Other liabilities | <u>-10,878,010</u> | <u>-8,274,602</u> |
| Total accounts payable | -\$18,896,040 | -\$13,637,710 |
| Net assets at market value | <u>\$1,152,791,375</u> | <u>\$1,252,509,113</u> |
| Net assets at actuarial value | <u>\$1,154,728,837</u> | <u>\$1,237,213,473</u> |

SECTION 3: Supplemental Information for the Government of the Virgin Islands Retirement System

EXHIBIT F

Development of the Fund Through September 30, 2014

| Year Ended September 30 | Employer Contributions | Employee Contributions | Other Income | Net Actuarial Investment Return* | Administrative Expenses | Benefit Payments | Actuarial Value of Assets at End of Year |
|------------------------------------|-----------------------------------|-----------------------------------|-------------------------|---|------------------------------------|-----------------------------|---|
| 2005 | \$51,542,030 | \$30,415,687 | \$0 | \$79,765,485 | \$9,287,655 | \$143,758,685 | \$1,368,965,198 |
| 2006 | 65,061,430 | 34,209,871 | 0 | 113,850,560 | 10,257,747 | 150,736,277 | 1,421,093,035 |
| 2007 | 60,778,382 | 35,769,001 | 0 | 162,081,911 | 9,838,704 | 160,639,245 | 1,509,244,380 |
| 2008 | 75,871,146 | 36,957,585 | 0 | 95,522,330 | 11,927,702 | 172,785,884 | 1,532,881,855 |
| 2009 | 80,177,004 | 40,099,762 | 0 | 75,674,851 | 13,364,747 | 180,533,545 | 1,534,935,280 |
| 2010 | 77,004,630 | 40,107,669 | 0 | 62,251,642 | 13,609,415 | 194,685,196 | 1,506,004,610 |
| 2011 | 80,849,762 | 42,997,146 | 0 | 40,829,900 | 14,440,676 | 207,314,151 | 1,448,926,591 |
| 2012 | 66,677,155 | 37,727,063 | 2,239,690** | 23,046,297 | 18,481,417 | 233,096,472 | 1,327,038,907 |
| 2013 | 64,431,322 | 34,090,376 | -783,854** | 72,583,326 | 19,581,770 | 240,564,834 | 1,237,213,473 |
| 2014 | 68,298,617 | 34,020,107 | 3,573,611 | 77,187,305 | 18,494,773 | 247,069,503 | 1,154,728,837 |

* Net of investment fees

** Includes adjustment due to restatement from draft financial statements

SECTION 3: Supplemental Information for the Government of the Virgin Islands Retirement System

EXHIBIT G

Section 415 Limitations

Section 415 of the Internal Revenue Code (IRC) specifies the maximum benefits that may be paid to an individual from a defined benefit plan and the maximum amounts that may be allocated each year to an individual's account in a defined contribution plan.

A qualified pension plan may not pay benefits in excess of the Section 415 limits. The ultimate penalty for non-compliance is disqualification: active participants could be taxed on their vested benefits and the IRS may seek to tax the income earned on the plan's assets.

In particular, Section 415(b) of the IRC limits the maximum annual benefit payable at the Normal Retirement Age to a dollar limit of \$160,000 indexed for inflation. That limit is \$210,000 for 2014 and 2015. Normal Retirement Age for these purposes is age 62. These are the limits in simplified terms. They must be adjusted based on each participant's circumstances, for such things as age at retirement, form of benefits chosen and after tax contributions.

Benefits in excess of the limits may be paid through a qualified governmental excess plan that meets the requirements of Section 415(m).

Legal Counsel's review and interpretation of the law and regulations should be sought on any questions in this regard.

SECTION 3: Supplemental Information for the Government of the Virgin Islands Retirement System

EXHIBIT H

Definitions of Pension Terms

The following list defines certain technical terms for the convenience of the reader:

Assumptions or Actuarial

Assumptions:

The estimates on which the cost of the Plan is calculated including:

- (a) Investment return — the rate of investment yield that the Plan will earn over the long-term future;
- (b) Mortality rates — the death rates of employees and pensioners; life expectancy is based on these rates;
- (c) Retirement rates — the rate or probability of retirement at a given age;
- (d) Withdrawal rates — the rates at which employees of various ages are expected to leave employment for reasons other than death, disability, or retirement.

Normal Cost:

The amount of contributions required to fund the benefit allocated to the current year of service.

Actuarial Accrued Liability

For Actives:

The value of all projected benefit payments for current members less the portion that will be paid by future normal costs.

Actuarial Accrued Liability

For Pensioners:

The single-sum value of lifetime benefits to existing pensioners. This sum takes account of life expectancies appropriate to the ages of the pensioners and the interest that the sum is expected to earn before it is entirely paid out in benefits.

Unfunded Actuarial Accrued

Liability:

The extent to which the actuarial accrued liability of the Plan exceeds the assets of the Plan. There is a wide range of approaches to paying off the unfunded actuarial accrued liability, from meeting the interest accrual only to amortizing it over a specific period of time.

SECTION 3: Supplemental Information for the Government of the Virgin Islands Retirement System

Amortization of the Unfunded

Actuarial Accrued Liability: Payments made over a period of years equal in value to the Plan's unfunded actuarial accrued liability.

Investment Return:

The rate of earnings of the Plan from its investments, including interest, dividends and capital gain and loss adjustments, computed as a percentage of the average value of the fund. For actuarial purposes, the investment return often reflects a smoothing of the capital gains and losses to avoid significant swings in the value of assets from one year to the next.

SECTION 4: Reporting Information for the Government of the Virgin Islands Retirement System

EXHIBIT I

Summary of Actuarial Valuation Results as of October 1, 2014

The valuation was made with respect to the following data supplied to us:

| | | |
|---|-------|-------|
| 1. Retired members as of the valuation date (including 172 beneficiaries in pay status) | | 8,465 |
| 2. Members active during the year ended September 30, 2014 | | 9,227 |
| Fully vested | 5,514 | |
| Not vested | 3,713 | |

The actuarial factors as of the valuation date are as follows:

| | | |
|---|--------------------|-----------------|
| 1. Normal cost, including administrative expenses | | \$52,619,530 |
| 2. Present value of future benefits | | 3,378,351,239 |
| 3. Present value of future normal costs | | 250,002,364 |
| 4. Actuarial accrued liability | | 3,128,348,875 |
| Retired members and beneficiaries | \$1,989,284,884 | |
| Inactive members with vested rights | 147,599,150 | |
| Active members | <u>991,464,841</u> | |
| 5. Actuarial value of assets (\$1,152,791,375* at market value as reported by Bert Smith & Co., CPAs) | | 1,154,728,837 |
| 6. Unfunded actuarial accrued liability | | \$1,973,620,038 |

* Based on a draft financial statement.

SECTION 4: Reporting Information for the Government of the Virgin Islands Retirement System

EXHIBIT I (continued)

Summary of Actuarial Valuation Results as of October 1, 2014

The determination of the actuarially determined contribution is as follows:

| | | |
|--|--------------|----------------------|
| 1. Total normal cost | | \$36,619,530 |
| 2. Administrative expenses | | <u>16,000,000</u> |
| 3. Total normal cost: (1) + (2) | | \$52,619,530 |
| 4. 20-year amortization of the unfunded actuarial accrued liability | | 180,089,967 |
| 5. Total actuarially determined contribution: (3) + (4), payable at beginning of the year | | \$232,709,497 |
| 6. Total expected contributions | | <u>\$102,851,424</u> |
| Employer | \$70,231,718 | |
| Members | 32,619,706 | |
| 7. Shortfall (5) – (6) | | \$129,858,073 |
| 8. Projected covered payroll | | \$355,603,633 |
| 9. Total actuarially determined contribution as a percentage of projected payroll: (5) ÷ (8) | | 65.44% |

SECTION 4: Reporting Information for the Government of the Virgin Islands Retirement System

EXHIBIT II

History of Employer Contributions

| Plan Year Ended September 30 | Actuarially Determined Employer Contributions* | Actual Contributions | Percentage Contributed |
|------------------------------|--|----------------------|------------------------|
| 2005** | \$120,184,848 | \$51,542,030 | 42.89% |
| 2006** | 131,059,471 | 65,061,430 | 49.64% |
| 2007 | 137,797,268 | 60,778,382 | 44.11% |
| 2008** | 138,488,871 | 75,871,146 | 54.79% |
| 2009** | 147,490,851 | 80,177,004 | 54.36% |
| 2010** | 157,817,709 | 77,004,630 | 48.79% |
| 2011** | 162,841,336 | 80,849,762 | 49.65% |
| 2012 | 178,644,349 | 66,677,155 | 37.32% |
| 2013** | 172,439,842 | 64,431,322 | 37.36% |
| 2014 | 189,715,251 | 68,298,617 | 36.00% |
| 2015 | 200,089,791 | Not yet available | Not yet available |

* Prior to 2014, this amount was the Annual Required Contribution (ARC) and based on GASB statement No. 25

** Estimated based on prior year's actuarial valuation

SECTION 4: Reporting Information for the Government of the Virgin Islands Retirement System

EXHIBIT III

Schedule of Funding Progress

| Actuarial Valuation Date October 1, | Actuarial Value of Assets (a) | Actuarial Accrued Liability (AAL) (b) | Unfunded/ (Overfunded) AAL (UAAL) (b) - (a) | Funded Ratio (a) / (b) | Covered Payroll (c) | UAAL as a Percentage of Covered Payroll [(b) - (a)] / (c) |
|--|--|--|--|-----------------------------------|--------------------------------|--|
| 2005* | \$1,366,982,183 | \$2,455,556,736 | \$1,088,574,553 | 55.67% | \$355,462,276 | 306.24% |
| 2006 | 1,421,093,035 | 2,657,664,564 | 1,236,571,529 | 53.47% | 394,595,844 | 313.38% |
| 2007* | 1,509,244,380 | 2,750,383,258 | 1,241,138,878 | 54.87% | 419,161,255 | 296.10% |
| 2008* | 1,530,604,789 | 2,840,823,515 | 1,310,218,726 | 53.88% | 433,549,406 | 302.21% |
| 2009* | 1,534,899,736 | 2,932,161,397 | 1,397,261,661 | 52.35% | 458,154,309 | 304.98% |
| 2010* | 1,505,970,212 | 3,019,029,885 | 1,513,059,673 | 49.88% | 440,026,457 | 343.86% |
| 2011 | 1,448,926,591 | 3,168,037,497 | 1,719,110,906 | 45.74% | 403,473,988 | 426.08% |
| 2012* | 1,327,038,907 | 2,930,797,361 | 1,603,758,454 | 45.28% | 381,012,309 | 420.92% |
| 2013 | 1,237,213,473 | 3,080,464,945 | 1,843,251,472 | 40.16% | 370,131,865 | 498.00% |
| 2014 | 1,154,728,837 | 3,128,348,875 | 1,973,620,038 | 36.91% | 355,603,633 | 555.01% |

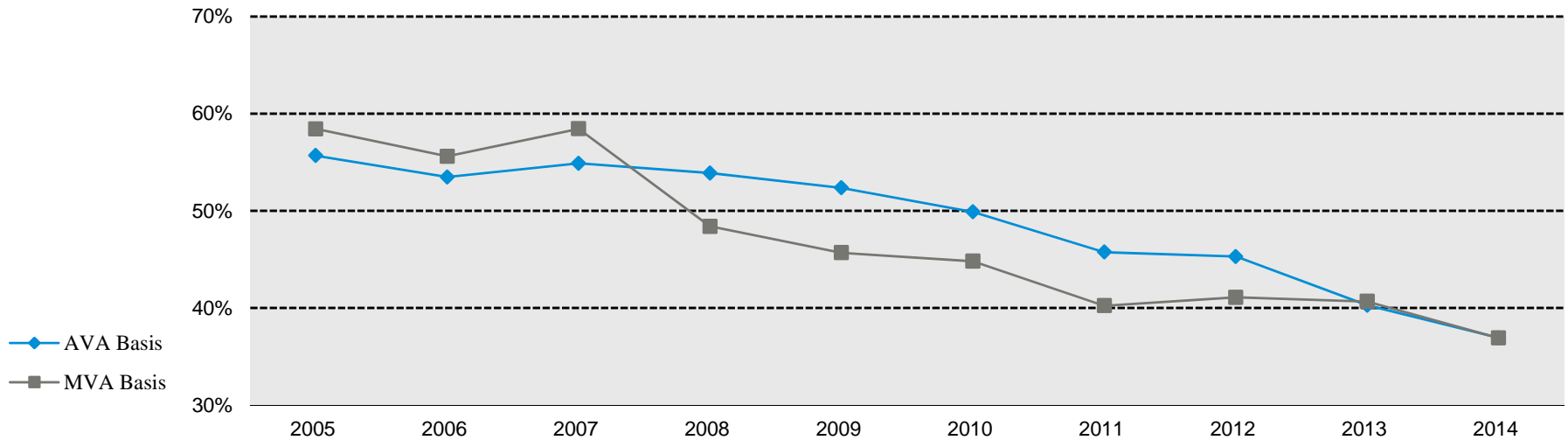
* For these years, the AAL was estimated based on projecting the AAL from the last completed actuarial valuation.

SECTION 4: Reporting Information for the Government of the Virgin Islands Retirement System

**EXHIBIT IV
Funded Ratio**

A critical piece of information regarding the Plan's financial status is the funded ratio. This ratio compares the actuarial value of assets to the actuarial accrued liabilities of the Plan as calculated. High ratios indicate a well-funded plan with assets sufficient to cover the plan's actuarial accrued liabilities. Lower ratios may indicate recent changes to benefit structures, funding of the plan below actuarial requirements, poor asset performance, or a variety of other factors.

The chart below depicts a history of the funded ratios for this plan.



SECTION 4: Reporting Information for the Government of the Virgin Islands Retirement System

EXHIBIT V

Actuarial Assumptions and Actuarial Cost Method

Rationale for Assumptions: Current data is reviewed in conjunction with each valuation. Based on professional judgment, no assumption changes are warranted at this time.

Mortality Rates: RP-2000 Combined Healthy Mortality Table set forward 2 years
 This mortality table reasonably reflects the mortality experience of the Plan as of the measurement date and was determined to contain provision appropriate to reasonably reflect future mortality improvement.

| Age | Termination Rates before Retirement: Rate (%) | | | | | |
|-----|---|--------|-------------------|---------------|------------|-------------|
| | Mortality | | Disability | | Withdrawal | |
| | Male | Female | Non-Public Safety | Public Safety | Regular | Non-Regular |
| 20 | 0.04 | 0.02 | 0.03 | 0.05 | 7.94 | 5.44 |
| 25 | 0.04 | 0.02 | 0.03 | 0.05 | 7.72 | 4.89 |
| 30 | 0.06 | 0.04 | 0.03 | 0.05 | 7.22 | 3.70 |
| 35 | 0.09 | 0.06 | 0.03 | 0.06 | 6.28 | 2.35 |
| 40 | 0.12 | 0.09 | 0.05 | 0.09 | 5.15 | 1.13 |
| 45 | 0.17 | 0.13 | 0.09 | 0.18 | 3.98 | 0.27 |
| 50 | 0.27 | 0.20 | 0.20 | 0.40 | 2.56 | 0.00 |
| 55 | 0.47 | 0.35 | 0.43 | 0.85 | 0.94 | 0.00 |
| 60 | 0.88 | 0.67 | 0.87 | 1.74 | 0.09 | 0.00 |

| Retirement Rates: | Retirement Rates for Regular Members | |
|-------------------|--------------------------------------|---------|
| | Age/Service | Females |
| | | Males |
| | 54 and 30 years of service | 20% |
| | 57 and 30 years of service | 30% |
| | 60 and 30 years of service | 30% |
| | 63 and 10 years of service | 100% |

SECTION 4: Reporting Information for the Government of the Virgin Islands Retirement System

Retirement Rates (continued):

Public Safety: 100% at the earlier of 25 years of service or 55 with 10 years of service.

Judges: 100% at 50 with 20 years of service.

Legislature: 100% at 53 with 6 years of service.

Retirement Age for

Inactive Vested Participants: 65

Unknown Data for Participants: Same as those exhibited by participants with similar known characteristics. If not specified, participants are assumed to be male.

Adjustment for Incomplete Data: Due to inconsistent or incomplete data as of September 30, 2014, the following assumptions were made:

- Participants with missing salary information were assumed to have the same salary as reported in the 2013 active data. If salary information was still unknown, participants were excluded from the valuation.
- Service information for inactive vested participants was determined based on date of hire and termination, if available. If not available, inactive vested participants were assumed to have ten years of service as of the valuation date. Vested benefit amounts were estimated based on participant's salary and assumed service.
- For retirees where no employee contribution was provided, we assumed that the contributions would guarantee benefits for 4 years.

Percent Married: 80%

Age of Spouse: Females 3 years younger than males.

Net Investment Return: 7.5% - The net investment return assumption is a long-term estimate derived from historical data, current and recent market expectations, and professional judgment. As part of the analysis, a building block approach was used that reflects inflation expectations and anticipated risk premiums for each of the portfolio's asset classes as well as the Plan's target asset allocation.

SECTION 4: Reporting Information for the Government of the Virgin Islands Retirement System

| | |
|--|---|
| Salary Increases: | 4.0% |
| Annual Administrative Expenses: | \$16,000,000, payable at the beginning of the year for the year beginning October 1, 2014. |
| Actuarial Value of Assets: | Market value of assets less unrecognized returns in each of the last five years. Unrecognized return is equal to the difference between the actual market return and the expected return on the actuarial value, and is recognized over a five-year period, further adjusted, if necessary, to be within 20% of the market value. |
| Actuarial Cost Method: | Entry Age Normal Actuarial Cost Method. Entry Age is the age at the time the participant commenced employment. Normal Cost and Actuarial Accrued Liability are calculated on an individual basis and are allocated as a level percent of salary. |
| Change in Assumptions: | There have been no changes in actuarial assumptions since the last valuation. |

SECTION 4: Reporting Information for the Government of the Virgin Islands Retirement System

EXHIBIT VI

Summary of Plan Provisions

This exhibit summarizes the major provisions of the Retirement System included in the valuation. It is not intended to be, nor should it be interpreted as, a complete statement of all plan provisions.

Plan Year: October 1 through September 30

Plan Status: Ongoing plan

Service Pension:

Regular Employees

Eligibility

Age 60 with 10 years of service or any age with 30 years of service

Amount

Tier 1: 2.5% of Final Average Salary* per year of service up to 100%

Tier 2: 1.75% of Final Average Salary* per year of service up to 100%

Public Safety Employees

Eligibility

Age 55 with 10 years of service or any age with 20 years of service

Amount

Tier 1: 3.0% of Final Average Salary* per year of service up to 90%

Tier 2: 2.1% of Final Average Salary* per year of service up to 90%

* *Final Average Salary for Regular and Public Safety Employees is based on the average of the highest annual salary up to a maximum of \$65,000 for any five years in the last 10 years.*

SECTION 4: Reporting Information for the Government of the Virgin Islands Retirement System

Legislature

Eligibility

Age 50 with 6 years of service or any age with 20 years of service

Amount

Tier 1: 2.5% of highest compensation for years 1-6

3% of highest compensation for years 7-12

4% of highest compensation for years above 12, up to a maximum of 75%

Tier 2: 3.5% of highest compensation for years 1-6

4% of highest compensation for years 7-12

4.5% of highest compensation for years 13-20

5% of highest compensation for years above 20, up to a maximum of 100%

Judges

Eligibility

Age 50 with 6 years of service

Amount

Tier 1: 5% of highest compensation per year of service up to 100%

Tier 2: 5% of highest compensation per year of service up to 100%

Early Retirement:

Regular Employees

Eligibility

Age 50 with 10 years of service

Amount

Service Pension reduced 3.9% per year less than age 60

Public Safety Employees

Eligibility

Age 50 with 10 years of service

Amount

Service Pension reduced 3.9% per year less than age 55

Disability:

Duty Connected Disability

Eligibility

Total and permanent disability as a result of performance of duty

Amount

Tier 1: 75% salary less workers compensation

Tier 2: 52.5% salary less workers compensation

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Non-Duty Connected Disability

Eligibility

9 years of service and total and permanent disability

Amount

Tier 1: 2.0% of Final Average Salary* per year of service up to 60%, 20% minimum

Tier 2: 1.4% of Final Average Salary* per year of service up to 42%, 14% minimum

* *Final Average Salary for Regular and Public Safety Employees is based on the average of the highest annual salary up to a maximum of \$65,000 for any five years in the last 10 years.*

Vesting:

Eligibility

10 years of service and leave contributions in System

Amount

Service pension accrued at termination

Severance Benefit:

Amount

Refund of contributions with 4% annual interest, if no other benefits payable

Post-Retirement COLAs:

Disabled Pensioners

1% of the original retirement benefit each year up to age 60

Pensioners and Survivor annuitants None

Pre-Retirement Death Benefit:

Duty Connected Death

Eligibility

Death in service as a result of performance of duty

Amount

Tier 1: Annuity of 40% of salary in effect on date of death to widow plus 10% of salary for each child up to age 18 to a maximum family benefit of 60% of salary. If no widow, 10% of salary is payable on behalf of each child under age 18 to a maximum family benefit of 50%. If no widow or children, each dependent parent is entitled to 25% of salary.

Tier 2: Annuity of 28% of salary in effect on date of death to widow plus 7% of salary for each child up to age 18 to a maximum family benefit of 42% of salary. If no widow, 7% of salary is payable on behalf of each child under age 18 to a maximum family benefit of 35%. If no widow or children, each dependent parent is entitled to 17.5% of salary.

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Non-Duty Connected Death

Eligibility

Death in service

Amount

Accumulated contributions of deceased member to designated beneficiary.

Tier 1: If, at the time of death, the member was eligible for a service or early retirement annuity, the surviving spouse, if any, can elect a 100% survivor annuity based on the benefit which would have been payable to the member had he/she retired the date before he/she died

Post-Retirement Death Benefits:

Lump - sum Benefit

Lump sum payment equal to the excess of the sum of contributions plus annual salary at retirement (maximum \$10,000) over the total of benefits paid.

Husband and Wife

If married, pension benefits are paid in the form of a joint and survivor annuity unless this form is rejected by the participant and spouse. If not rejected, the benefit amount otherwise payable is reduced to reflect the joint and survivor coverage. If rejected, or if not married, benefits are payable for the life of the employee, or in any other available optional form elected by the employee in an actuarially equivalent amount.

Optional Forms of Payment:

50% joint-and-survivor annuity

100% joint-and-survivor annuity

SECTION 4: Reporting Information for the Government of the Virgin Islands Retirement System

**Contribution Rates
Effective January 1, 2015:**

| Employee Contribution Rates (% of Payroll) | Tier 1 | Tier 2 |
|---|---------------|---------------|
| Regular Employees | 9% | 9.5% |
| Public Safety Employees | 11% | 11.625% |
| Legislature | 10% | 12% |
| Judges | 11% | 14% |

Employer Contribution Rate: 20.5% of payroll

**Changes in Plan Provisions and
Contribution Rates:**

There have been no benefit changes since September 30, 2013. However, effective January 1, 2015, the employer contribution rate increased from 17.5% to 20.5% of payroll. Starting January 1, 2015 the employee contribution rate for Tier 1, and Tier 2 employees will increase 1% per year for each of the next three years. In addition, the Board established Tier 2 for Judges on January 23, 2015.

SECTION 5: GASB Information for Government of the Virgin Islands Retirement System

EXHIBIT 1

Net Pension Liability

The components of the net pension liability as of September 30, 2014 were as follows:

| | |
|--|-----------------|
| Total pension liability | \$4,228,909,387 |
| Plan fiduciary net position | 1,152,791,375* |
| Net pension liability | 3,076,118,012 |
| Plan fiduciary net position as a percentage of the total pension liability | 27.26% |

* Based on draft financial statements

Actuarial assumptions. The total pension liability was determined by an actuarial valuation as of September 30, 2014, using the following actuarial assumptions, applied to all periods included in the measurement:

| | |
|---------------------------|--|
| Inflation | 2.85% |
| Salary increases | 4.00% including inflation |
| Investment rate of return | 4.42%, net of pension plan investment expense, including inflation |

Mortality rates were based on the RP-2000 Healthy Annuitant Mortality Table set forward 2 years.

The total pension liability was determined using the level percent of salary Entry Age Normal Cost funding method.

The actuarial assumptions are the same as the assumptions used in the October 1, 2014 funding actuarial valuation.

The long-term expected rate of return of 7.5% on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2014 are summarized in the following table:

SECTION 5: GASB Information for Government of the Virgin Islands Retirement System

| Asset Class | Target Allocation | Long-Term Expected Real Rate of Return |
|----------------------|--------------------------|---|
| Domestic equity | 45% | 6.99% |
| International equity | 10% | 7.49% |
| Fixed income | 40% | 2.59% |
| Alternatives | <u>5%</u> | 4.29% |
| Total | 100% | |

Discount rate: The discount rate used to measure the total pension liability was 4.42% as of September 30, 2014 and 4.87% as of September 30, 2013. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate, including the increases in the employee contribution rates effective January 1, 2015, 2016 and 2017. Based on those assumptions, the pension plan's fiduciary net position was not projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments of 7.5% was applied to all periods of projected benefit payments that are covered by projected assets. For periods where projected future benefit payments are not covered by projected assets, the yield on a 20-year AA Municipal Bond Index was applied. As of September 30, 2014 that rate was 4.11%.

Note, the discount rate to measure the total pension liability as of September 30, 2013 was developed using the same method as described above but a 20-Year AA Municipal Bond Index of 4.53% as of September 30, 2013 was applied to those periods where projected benefit payments were not covered by projected assets.

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability calculated using the discount rate of 4.42%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.42%) or 1-percentage-point higher (5.42%) than the current rate:

| | 1% Decrease (3.42%) | Current Discount (4.42%) | 1% Increase (5.42%) |
|-----------------------|--------------------------------|---|--------------------------------|
| Net pension liability | \$3,573,307,103 | \$3,076,118,012 | \$2,655,737,611 |

SECTION 5: GASB Information for Government of the Virgin Islands Retirement System

EXHIBIT 2

Schedules of Changes in Net Pension Liability

| | September 30, | 2014 | 2013 | 2012 | 2011 | 2010 |
|---|----------------------|------------------------|-------------|-------------|-------------|-------------|
| Total pension liability | | | | | | |
| Service cost | | \$65,274,936 | | | | |
| Interest | | 191,113,749 | | | | |
| Change in contribution rates | | -40,421,809 | | | | |
| Differences between expected and actual experience | | 35,917,905 | | | | |
| Changes of assumptions | | 241,527,329 | | | | |
| Benefit payments, including refunds of employee contributions | | <u>-247,069,503</u> | | | | |
| Net change in total pension liability | | \$246,342,607 | | | | |
| Total pension liability – beginning | | <u>3,982,566,780</u> | | | | |
| Total pension liability – ending (a) | | <u>\$4,228,909,387</u> | | | | |
| Plan fiduciary net position | | | | | | |
| Contributions – employer | | \$68,298,617 | | | | |
| Contributions – employee | | 34,020,107 | | | | |
| Net investment income | | 60,326,921 | | | | |
| Benefit payments, including refunds of employee contributions | | -247,069,503 | | | | |
| Administrative expense | | -18,867,491 | | | | |
| Other income | | 3,573,611 | | | | |
| Net change in plan fiduciary net position | | -\$99,717,738 | | | | |
| Plan fiduciary net position – beginning | | <u>1,252,509,113</u> | | | | |
| Plan fiduciary net position – ending (b) | | \$1,152,791,375 | | | | |
| Net pension liability – ending (a) – (b) | | <u>\$3,076,118,012</u> | | | | |
| Plan fiduciary net position as a percentage of the total pension liability | | 27.26% | | | | |
| Covered employee payroll | | \$355,603,633* | | | | |
| Net pension liability as percentage of covered employee payroll | | 865.04% | | | | |

(Historical information prior to implementation of GASB 67/68 is not required)

* Covered employee payroll as reported in the participant data as of September 30, 2014.

SECTION 5: GASB Information for Government of the Virgin Islands Retirement System

Notes to Schedule:

Benefit changes: There have been no benefit changes since September 30, 2013. However, effective January 1, 2015, the contribution rate for Tier 1 and Tier 2 employees increased 1% per year for three years and the employer contribution rate increased to 20.5%. In addition, the Board established Tier 2 for Judges on January 23, 2015.

Change of Assumptions: The discount rate used to measure the total pension liability decreased from 4.87% as of September 30, 2013 to 4.42% as of September 30, 2014.

SECTION 5: GASB Information for Government of the Virgin Islands Retirement System

EXHIBIT 3

Schedule of Contribution – Last Ten Fiscal Years

| Year Ended September 30 | Actuarially Determined Employer Contributions | Contributions in Relation to the Actuarially Determined Employer Contributions | Contribution Deficiency (Excess) | Covered-Employee Payroll | Contributions as a Percentage of Covered Employee Payroll |
|------------------------------------|--|---|---|-------------------------------------|--|
| 2005* | \$120,184,848 | \$51,542,030 | (\$68,642,818) | \$372,996,234 | 13.82% |
| 2006* | 131,059,471 | 65,061,430 | (65,998,041) | 355,462,276 | 18.30% |
| 2007 | 137,797,268 | 60,778,382 | (77,018,886) | 394,595,844 | 15.40% |
| 2008* | 138,488,871 | 75,871,146 | (62,617,725) | 419,161,255 | 18.10% |
| 2009* | 147,490,851 | 80,177,004 | (67,313,847) | 433,549,406 | 18.49% |
| 2010* | 157,817,709 | 77,004,630 | (80,813,079) | 458,154,309 | 16.81% |
| 2011* | 162,841,336 | 80,849,762 | (81,991,574) | 440,026,457 | 18.37% |
| 2012 | 178,644,349 | 66,677,155 | (111,967,194) | 403,473,988 | 16.53% |
| 2013* | 172,439,842 | 64,431,322 | (108,008,520) | 381,012,309 | 16.91% |
| 2014 | 189,715,251 | 68,298,617 | (121,416,634) | 370,131,865 | 18.45% |

* *Estimated based on prior year's actuarial valuation*

SECTION 5: GASB Information for Government of the Virgin Islands Retirement System

EXHIBIT 4

Notes to Required Supplementary Information

| | |
|--|---|
| Valuation date | Actuarially determined contributions are calculated as of October 1 |
| Methods and used assumptions to determine contribution rates: | |
| Actuarial cost method | Entry Age Normal Cost Method |
| Amortization method | Level dollar, closed group |
| Amortization period | 20 years open amortization |
| Asset valuation method | Market value of assets less unrecognized returns in each of the last five years. Unrecognized return is equal to the difference between the actual market return and the expected return on the actuarial value, and is recognized over a five-year period, further adjusted, if necessary, to be within 20% of the market value. |
| Actuarial assumptions: | The actuarial assumptions are the same as the assumptions used in the October 1, 2014 funding actuarial valuation. |

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